

COMPARATIVE ANALYSIS ON POLITICAL PARTY AND CAMPAIGN FINANCING**APPENDIX No. 1****Matrix for collection of information on normative frameworks**

NAME OF COUNTRY AND NATIONAL RESEARCHER SURINAME JOHN KRISHNADATH	
I. NATURE OF FINANCING REGIMENS (PUBLIC, PRIVATE AND MIXED)	
A. GOVERNMENT DIRECT FUNDING	
In Suriname there is neither direct nor indirect government funding of political parties. Practice however is that the party in power will use the government infrastructure during election campaign. Under the umbrella of visits of the Ministers to especially remote areas in the hinterland, part of the high costs for campaigning in these areas will be covered.	
1. Conditions for eligibility:	
2. Limits / amounts:	
3. Fund distribution:	
a. To parties:	
✓ Routine operation	
✓ Electoral campaign	
✓ Research / Capacity building	
✓ Mixed	
b. To candidates:	
✓ Presidency	
✓ Parliament	
c. To party caucus or individual members of parliament/congress	
d. Other organizations:	
4. Election funding:	
a. Internal party elections	
b. Presidential elections	
c. Parliamentary	

elections	
d. Local municipal elections	
5. Time of disbursement:	
a. Before campaign	
b. During campaign	
c. After campaign	
d. Combined	
6. Criteria for distribution:	
a. Equitable (in equal parts)	
b. Proportional to the electoral strength	
c. Parliamentary representation	
d. Mixed methods:	
✓ Equitable and electoral strength	
✓ Electoral strength and parliamentary representation	
✓ Other	
B. INDIRECT GOVERNMENT FUNDING	
1. Objects of financing	
a. Transportation	
b. Publication (printing, mailing and posting)	
c. Exemptions	
d. Grants	
e. Tax benefits	
f. Loans	
g. get-out-the vote campaigns	
h. Political broadcasting	
i. Training	
j. Other	

C. NON-GOVERNMENTAL FUNDING: CONTRIBUTIONS RESTRICTIONS	
1. Contribution limits:	No limitations
2. Prohibitions:	Not applicable
a. Individuals / Legal entities	
b. Foreign donors	
c. Unions	
d. Associations / Corporations	
e. Government contractors	
f. Anonymous	
g. Other	
D. LIMITATIONS ON EXPENDITURES	
1. Political parties:	None
a. Amount	
2. Candidates:	None
a. Presidency:	
✓ Amount	
✓ Are election candidates centered?	
b. Parliament:	
✓ Amount	
E. ESTIMATED COSTS OF POLITICAL FINANCING	
1. Previous elections:	
a. Presidency	
b. Parliament	
2. Cost by actors	
a. Political parties	
a. Candidates	
b. Electoral authority	
3. Funding sources: Amounts / Percentages	
a. Public financing	
b. Private financing	
✓ List principal donors	
c. Resources from	

political party budgets	
d. Other	
4. Allocation: greater costs on the campaign	
a. Advertisement (television, radio, press, others)	
b. Staff Salaries	
c. Transportation	
d. Vote buying?	
e. Other	

II. ACCESS TO THE MEDIA	
A. FREE POLITICAL BROADCASTING	
1. Electoral time slots:	
a. Obligatory:	<p>Except for election day there are no time slots. Political parties are free to broadcast and advertise as long as they pay for broadcasting time, and follow the rules set by the station owner. The government media have a self imposed rule, which says that they do not sell time broadcasting time to political parties. In a special program however, they will give each party that enters the election the opportunity to bring their message to the public. <i>Note: It is one program only of an hour or more in which one can participate together with other parties each party will get 5 minutes to bring over their message .</i></p> <p>Two radio stations are owned by a political party (2000 election) and broadcasted only their own parties or their coalition partners messages. Other parties had no access to their station. (There are 23 Radiostations and 13 TV stations operating in Suriname)</p>
✓ State-run media (TV, radio and press)	
✓ Private media (TV, radio and press)	
b. Voluntary:	
✓ Private media (TV, radio and press)	
2. Type time slots:	
a. Unique (only free political broadcasting)	
b. Principal (paid political broadcasting does not exceed the electoral time slots)	
c. Complementary (paid political broadcasting exceeds the electoral time slots)	
3. Time slots in non-electoral periods	
4. Cost of time slots	

a. Completely free	
b. Reduced fee or State sponsored	
5. Access to time slots:	
a. Per previous election results:	
✓ Number of votes gained	
✓ Positions gained	
✓ Criteria for new political organizations	
b. Combined criteria	
c. Completely free	
6. Production cost (time slots)	
a. Paid by the State	
b. Non-paid	
7. Time granted:	
a. As a whole	
b. To parties and electoral alliances	
c. To candidates	
8. Organizations granting the time slots	Not available
9. Organizations monitoring the time slots	Not available
10. Sanctions	None
B. CONTRACTING OF TIME SLOTS	
1. Advertising paid by parties, candidates, etc:	<div style="border: 1px solid black; padding: 10px; color: red;"> All advertisements needed are payed by the parties, or party donors and candidates. There are no restriction what so ever </div>
a. In addition to paid time slots:	
✓ Limits	
b. Resulting from lack of time slots:	
✓ Limits	
✓ Unlimited	
c. Rules and fees for paid advertising	

d. Controller agencies	
e. Radio adds/Publicity spots: Cost per minute/second.	
2. Indirect advertising:	
a. Indirect information (positive, negative, neutral)	
b. Journalistic programs	
c. Other	
3. Debate regulations:	No
4. Pre-election polls:	
a. Limits	No
b. Rules guaranteeing technical quality of data	No
5. Regulation for Exit Polls	No
6. Specific dispositions for mass media:	
a. Television	No
b. Cable	No
c. Press	No
d. Satellite TV	No
e. Internet	No

III. PUBLIC DISCLOSURE			
1. Who discloses?	<input checked="" type="checkbox"/> Political parties <input type="checkbox"/> Pongos or donors (a Pongo is a political NGO for fundraising purposes)	<input type="checkbox"/> Candidates <input type="checkbox"/> Others (Please specify)	<input type="checkbox"/> Donors
2. What is disclosed?	Only the total sum of aggregated contributions in cash and in kind, but than capitalized, is disclosed		
a. Parties:			
<input checked="" type="checkbox"/> Cash Contributions	<input type="checkbox"/> Itemized	<input checked="" type="checkbox"/> Aggregated	
<input checked="" type="checkbox"/> In-kind contributions (materials and equipment, including loans)	<input type="checkbox"/> Itemized	<input type="checkbox"/> Aggregated but capitalized	

✓ Expenditures	<input type="checkbox"/> Listed by categories or itemized, e.g. media, etc.	✓ Aggregated or not categorized
✓ Names of donors	<input type="checkbox"/> Itemized listing	✓ No donor names listed with contribution amounts
✓ Addresses of donors	<input type="checkbox"/> Full address	<input type="checkbox"/> Partial address
		✓ No address required
✓ Names of vendors	<input type="checkbox"/> Itemized listing names	✓ No names of vendors listed with expenditures amounts
✓ Personal assets	<input type="checkbox"/> Required to be filed	✓ Not required to be filed
b. Candidates:	No requirements (neither by government nor political party)	
✓ Cash Contributions	<input type="checkbox"/> Itemized	<input type="checkbox"/> Aggregated
✓ In-kind contributions (materials and equipment, including loans)	<input type="checkbox"/> Itemized	<input type="checkbox"/> Aggregated
✓ Expenditures	<input type="checkbox"/> Listed by categories or itemized, e.g. media, etc.	<input type="checkbox"/> Aggregated or not categorized
✓ Names of donors	<input type="checkbox"/> Itemized listing names	<input type="checkbox"/> No names of donors listed with contribution amounts
✓ Addresses of donors	<input type="checkbox"/> Full address	<input type="checkbox"/> Partial address
		<input type="checkbox"/> No address required
✓ Names of vendors	<input type="checkbox"/> Itemized listing names	<input type="checkbox"/> No names of vendors listed with expenditures amounts
✓ Personal assets	<input type="checkbox"/> Required to be filled	<input type="checkbox"/> Not required to be filled
3. Do party and candidate expenditure reports record campaign and operational expenses separately?	<input type="checkbox"/> Yes Explain: _____ _____ _____ _____	✓ No Explain: The article on disclosure requests from the parties treasures a report on income and expenditures of the political party. Since no definition is given about what should be understood under report one only discloses the total sum of expenditures and incomes and its balance _____

<p>4. Are reporting requirements in this country temporary or permanent, i.e. are they only in effect during an election cycle, or year-round before and after an election?</p>	<p><input type="checkbox"/> Temporary during elections</p> <p>Explain: _____ _____ _____</p>		<p><input checked="" type="checkbox"/> Permanent</p> <p>Explain: The law on political parties (article 2 sub a) insist on political parties to publicize once a year their financial reports in the “advertentie blad van de staat Suriname” (more or less like the Gazette) and in at least one of the local dailies.</p> <p>_____</p>			
<p>5. What kind of monies can the party or candidate legally receive?</p>	<p><input checked="" type="checkbox"/> Private funds</p> <p><input checked="" type="checkbox"/> Foreign company funds</p>	<p><input checked="" type="checkbox"/> Corporate funds</p> <p><input type="checkbox"/> Foreign national funds (not applicable)</p>	<p><input type="checkbox"/> Union funds</p> <p><input checked="" type="checkbox"/> Expatriate nationals’ funds living overseas</p>			
<p>6. What sources of illicit funds for parties and candidates are suspected?</p>	<p><input type="checkbox"/> Illegal funds given over the limit but not declared by corporations, unions, or persons</p>	<p><input type="checkbox"/> Organized crime</p> <p><input type="checkbox"/> Drug trafficking funds</p> <p><input checked="" type="checkbox"/> Laundered funds</p>	<p><input type="checkbox"/> Foreign influence funds</p> <p><input checked="" type="checkbox"/> Others</p> <p><input type="checkbox"/> No illegal funds are suspected</p>			
<p>7. What is the name of the body receiving the financial disclosure reports?</p>	<p style="text-align: center;">Not applicabele</p> <p style="text-align: center;">There is no body where the financial report requested by law could be submitted too</p> <table border="1" style="width: 100%; border-collapse: collapse;"> <tr> <td style="width: 33%; text-align: center;">STATUTE</td> <td style="width: 33%; text-align: center;">GOVERNMENT</td> <td style="width: 33%;"></td> </tr> </table>			STATUTE	GOVERNMENT	
STATUTE	GOVERNMENT					
<p>a. Name:</p>						
<p>b. Phone No:</p>						
<p>8. Are there contribution thresholds? (Donations below a certain amount don’t have to be reported)</p>	<p><input type="checkbox"/> Yes</p> <p><input checked="" type="checkbox"/> No</p> <p><input type="checkbox"/> If yes, what is the amount of the threshold: \$ _____</p>		<p>Explain: Political parties do not make budgets except for the election campaign. Sponsors are free to donate the amount they feel too.</p>			

<p>9. When are the disclosure reports due from politicians or parties?</p>	<input type="checkbox"/> See 4 (there is no due date or month)		
<p>10. How are the reports transmitted to the public?</p>	<input type="checkbox"/> Fax <input type="checkbox"/> Photocopy <input type="checkbox"/> Internet	<input type="checkbox"/> Hand copying (copying by hand) <input checked="" type="checkbox"/> Gazette or published in local newspapers or bulletins.	<input type="checkbox"/> Other. Please specify.
<p>11. Rate how easy or how difficult it is to access the public reports? (Difficulty of accessibility)</p>	<p>Not applicable: Only the aggregated balance is disclosed in an advertisement of 5Hx10W. It is not a report.</p>		
<p>12. How much time elapses between the receipt and dissemination of the report by the election commission?</p>	<p>Fill in the blanks: <input type="checkbox"/> Explain:</p> <p>Not applicable</p> <p><input type="checkbox"/> Years _____</p>		
<p>13. Quality of report criteria:</p>			
<p>a. Are reports itemized or aggregate figures reported?</p>	<p>There are no instructions formulated with regard to reporting other than the already mentioned ones. The publications made, if done, is restricted to a advertisement of 5x10cm. It will only contain information about the total sum of income and expenditures and the balance of it.</p>		
<p><input checked="" type="checkbox"/> Cash contributions</p>			
<p><input checked="" type="checkbox"/> In-Kind Contributions (materials and equipment, including loans)</p>	<p>The law does not provide for a body where the reports should be submitted too.</p>		
<p><input checked="" type="checkbox"/> Expenditures</p>	<input type="checkbox"/> Listed by categories or itemized, e.g. media, etc	<input type="checkbox"/> Aggregated or not categorized	
<p><input checked="" type="checkbox"/> Names of donors</p>	<input type="checkbox"/> Itemized listing names	<input type="checkbox"/> No names of donors listed with contribution amounts	
<p>b. Names of donors</p>	<input type="checkbox"/> Full names of donors required?	<input type="checkbox"/> Full mailing address of donor required?	<input type="checkbox"/> Is donor's name listed on the report by specific amounts of money contributed?

c. Names of vendors	<input type="checkbox"/> Full names of vendors required?	<input type="checkbox"/> Full mailing address of vendor required?	<input type="checkbox"/> Is vendor's name listed on the report by specific amounts of money paid?
d. Categories of expenses	<input type="checkbox"/> Are vendor products or services categorized on the disclosure report? (e.g. media expense, transportation, labor, meals, etc.?)		<input type="checkbox"/> Are vendor purchases listed in aggregate or itemized on expenditure reports?
14. Quality of enforcement criteria:			
a. What is the name of the body that enforces the disclosure reporting laws?	<input type="checkbox"/> Same as electoral commission or body that receives the disclosure reports? <input type="checkbox"/> Different body than the one	Explain: <div style="border: 1px solid black; padding: 5px; margin: 10px 0;"> <p style="color: red;">There is no body that enforces disclosure as requested by the law on the political parties</p> </div>	
✓ What are the powers of the enforcement body?	<input type="checkbox"/> and <input type="checkbox"/> fines		offenders? - Criminal penalties also possible?
✓ Strength and weakness of the enforcement bodies	<input type="checkbox"/> Strengths:	<input type="checkbox"/> Weaknesses:	
✓ What's the reputation of the enforcement body? Check all apply.	<input type="checkbox"/> Strict <input type="checkbox"/> Not Strict <input type="checkbox"/> Politically bold and doesn't play favorites	<input type="checkbox"/> Politically timid and bends with the power <input type="checkbox"/> Respected <input type="checkbox"/> Not too respected	
15. Reality check / actual practices criteria:			
a. Looking over the above answers, how would you compare the disclosure laws on the books in this nation with the actual practice of disclosure?	<input checked="" type="checkbox"/> Distant relationship between the laws on the books and practice of disclosure	<input type="checkbox"/> Reasonable degree of fit between books and practices.	<input type="checkbox"/> Excellent degree of fit between laws and practices

b. Using the Disclosure Ranking in Column 8 of the Latin America Disclosure Table listed below (produced by USAID for the OAS countries) how do your findings correspond with the table?

IV. ENFORCEMENT	
A. CONTROLLER AGENCIES	
There is no controlling agency.	
1. Nature of regulatory agencies:	
a. Electoral management bodies	
b. Judges with electoral jurisdiction	
c. Auditing bodies	
d. Combined	
2. Election / Composition of controller agencies:	
3. Functions / Responsibilities:	
4. Autonomies / Dependencies:	
5. Institutional capacity:	
a. Financial resources	
c. Human resources	
d. Technical capacity	
6. Internal party controlling mechanisms:	Except for one or two parties, there is a very weak or almost non-existent internal party controlling mechanism. In case of such, it is mostly limited to the Chairman, Secretary and the Treasurer (In some cases the official and formal party treasurer is even not aware of the funds (amounts) received, the exact info is in all cases known to the Party Chairman)
B. SANCTION REGIMENS	
There are no sanctions on refusing too, or simply not disclosing party (campaign) funds.	
1. Mechanisms:	
a. Permanent and systematic oversight	

b. Complaint-based system	
c. Random auditing	
d. Alternative mechanisms (compliance agreements, etc.)	
e. Combined	
2. Sanction regimens:	
a. Financial penalties:	
✓ Political parties	
✓ Candidates	
✓ Donors	
b. Legal sanctions:	
✓ Political parties	
✓ Candidates	
✓ Donors	
c. Administrative sanctions:	
d. Other sanctions:	
3. Provide examples of sanctions already applied:	
C. CULTURE OF COMPLIANCE AND PUBLIC OVERSIGHT	
a. Incentives for voluntary compliance:	
✓ Training of campaign workers	No
✓ Technical assistance	No
✓ Provision of material support	No
✓ Subsidies for auditing services	No
✓ Public education	No
b. Public oversight of resources:	
✓ Names of participating civil society organizations	No
✓ Initiatives of citizens	No
✓ Other	No
c. Cases of	

corruption? If yes, provide examples:	
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V. INFORMATION ABOUT PARLIAMENTS	
1. Total cost to Parliament (Figures from general national budget and Parliament budget)	2,500,000us\$
2. Who is the parliamentary budget administrator?	Mrs. A. M. Menes
3. Cost of each Member of Parliament.	
a. Gross cost (divide total cost by number of Members of Parliament)	49,019us\$
b. Net Cost (salaries of Members of Parliament)	1,758us\$
4. Parliamentary services (costs of support services, advisors, secretaries, etc.)	Not applicable
5. Allocation of resources: caucus vs. individual.	Caucus
6. Access to other resources for parliamentary needs (special funds, resources from political party budgets, etc.)	Received, donor funds from IDB, UNDP and the Dutch parliament, otherwise none

VI. LIST OF REGULATIONS ON FINANCING
✓ Not Applicable
VII. BIBLIOGRAPHY LIST RELATED TO POLITICAL FINANCING
✓ None
VIII. OTHER ANNEXES