

COMPARATIVE ANALYSIS ON POLITICAL PARTY AND CAMPAIGN FINANCING**APPENDIX No. 1****Matrix for collection of information on normative frameworks**

NAME OF COUNTRY AND NATIONAL RESEARCHER JAMAICA BRUCE GOLDING	
I. NATURE OF FINANCING REGIMENS (PUBLIC, PRIVATE AND MIXED)	
A. GOVERNMENT DIRECT FUNDING	
1. Conditions for eligibility:	
2. Limits / amounts:	Not applicable
3. Fund distribution:	
a. To parties:	
✓ Routine operation	None
✓ Electoral campaign	None
✓ Research / Capacity building	None
✓ Mixed	Not applicable
b. To candidates:	
✓ Presidency	Not applicable
✓ Parliament	None
c. To party caucus or individual members of parliament/congress	None
d. Other organizations:	None

4. Election funding:	
a. Internal party elections	None
b. Presidential elections	Not applicable
c. Parliamentary elections	None
d. Local municipal elections	None
5. Time of disbursement:	
a. Before campaign	Not applicable
b. During campaign	Not applicable
c. After campaign	Not applicable
d. Combined	Not applicable
6. Criteria for distribution:	
a. Equitable (in equal parts)	Not applicable
b. Proportional to the electoral strength	Not applicable
c. Parliamentary representation	Not applicable
d. Mixed methods:	Not applicable
✓ Equitable and electoral strength	Not applicable
✓ Electoral strength and parliamentary representation	Not applicable
✓ Other	Not applicable
B. INDIRECT GOVERNMENT FUNDING	
1. Objects of financing	
a. Transportation	None

b. Publication (printing, mailing and posting)	None
c. Exemptions	Waiver of 80% of import duties on motor vehicles purchased for campaign purposes
d. Grants	None
e. Tax benefits	None
f. Loans	None
g. get-out-the vote campaigns	None
h. Political broadcasting	None
i. Training	None
j. Other	None

C. NON-GOVERNMENTAL FUNDING: CONTRIBUTIONS RESTRICTIONS

1. Contribution limits:	None
2. Prohibitions:	None
a. Individuals / Legal entities	None
b. Foreign donors	None
c. Unions	None
d. Associations / Corporations	None
e. Government contractors	None
f. Anonymous	None
g. Other	None

D. LIMITATIONS ON EXPENDITURES

1. Political parties:	
a. Amount	None
2. Candidates:	
a. Presidency:	
✓ Amount	Not applicable
✓ Are election	Not applicable

candidates centered?	
b. Parliament:	
✓ Amount	J\$3 million (limit only applies to 16-23 day period between nomination and election)
E. ESTIMATED COSTS OF POLITICAL FINANCING	
1. Previous elections:	
a. Presidency	Not applicable
b. Parliament	2002
2. Cost by actors	
a. Political parties	J\$250 – \$400 million
b. Candidates	J\$3 million
c. Electoral authority	J\$15 million
3. Funding sources: Amounts / Percentages	
a. Public financing	5%
b. Private financing	95%
✓ List principal donors	Private companies (90%) Private individuals (10%)
c. Resources from political party budgets	None
d. Other	None
4. Allocation: greater costs on the campaign	
a. Advertisement (television, radio, press, others)	35%
b. Staff Salaries	5%
c. Transportation	15%

d. Vote buying?	20%
e. Other	25%

II. ACCESS TO THE MEDIA

A. FREE POLITICAL BROADCASTING

1. Electoral time slots:	
a. Obligatory:	
✓ State-run media (TV, radio and press)	None
✓ Private media (TV, radio and press)	None
b. Voluntary:	
✓ Private media (TV, radio and press)	Modest amount provided by some radio stations and newspapers
2. Type time slots:	
a. Unique (only free political broadcasting)	No
b. Principal (paid political broadcasting does not exceed the electoral time slots)	Available without limitation
c. Complementary (paid political broadcasting exceeds the electoral time slots)	Not applicable
3. Time slots in non-electoral	

periods	
4. Cost of time slots	Approx \$1,500 per minute (Radio) \$5,000 per minute (TV)
a. Completely free	None
b. Reduced fee or State sponsored	None
5. Access to time slots:	
a. Per previous election results:	No
✓ Number of votes gained	No
✓ Positions gained	No
✓ Criteria for new political organizations	None
✓ Combined criteria	Not applicable
b. Completely free	None
6. Production cost (time slots)	
a. Paid by the State	No
b. Non-paid	No
7. Time granted:	
a. As a whole	None
b. To parties and electoral alliances	None
c. To candidates	None
8. Organizations granting the time slots	Not applicable
9. Organizations monitoring the time slots	Not applicable
10. Sanctions	Not applicable
B. CONTRACTING OF TIME SLOTS	
1. Advertising paid by	

parties, candidates, etc:	
a. In addition to paid time slots:	
✓ Limits	Not applicable
b. Resulting from lack of time slots:	
✓ Limits	None
✓ Unlimited	Yes
c. Rules and fees for paid advertising	Subject to laws of libel and broadcasting regulations
d. Controller agencies	Broadcasting Commission
e. Radio adds/Publicity spots: Cost per minute/second	\$3,000 - \$6,000 per minute (Radio) \$6,000 - \$8,000 per minute (TV)
2. Indirect advertising:	
a. Indirect information (positive, negative, neutral)	Neutral
b. Journalistic programs	Adequate exposure via news & discussion programs
c. Other	None
3. Debate regulations:	By agreement among parties. Participation not compulsory
4. Pre-election polls:	
a. Limits	None
b. Rules guaranteeing technical quality of data	None
5. Regulation for Exit Polls	None

6. Specific dispositions for mass media:	
a. Television	None
b. Cable	None
c. Press	None
d. Satellite TV	None
e. Internet	None

III. PUBLIC DISCLOSURE			
1. Who discloses?	<input type="checkbox"/> Political parties No	<input type="checkbox"/> Candidates Yes <input type="checkbox"/> Others (Please specify)	<input type="checkbox"/> Donors No
2. What is disclosed?			
a. Parties:	No disclosure		
✓ Cash Contributions	<input type="checkbox"/> Itemized Not applicable	<input type="checkbox"/> Aggregated Not applicable	
✓ In-kind contributions (materials and equipment, including loans)	<input type="checkbox"/> Itemized Not applicable	<input type="checkbox"/> Aggregated Not applicable	
✓ Expenditures	<input type="checkbox"/> Listed by categories or itemized, e.g. media, etc. Not applicable	<input type="checkbox"/> Aggregated or not categorized Not applicable	
✓ Names of donors	<input type="checkbox"/> Itemized listing Not applicable	<input type="checkbox"/> No donor names listed with contribution amounts Not applicable	
✓ Addresses of donors	<input type="checkbox"/> Full address Not applicable	<input type="checkbox"/> Partial address Not applicable	<input type="checkbox"/> No address required Not applicable
✓ Names of vendors	<input type="checkbox"/> Itemized listing names Not applicable	<input type="checkbox"/> No names of vendors listed with expenditures amounts Not applicable	
✓ Personal assets	<input type="checkbox"/> Required to be filed	<input type="checkbox"/> Not required to be filed ✓	
b. Candidates:			
✓ Cash Contributions	<input type="checkbox"/> Itemized ✓	<input type="checkbox"/> Aggregated	

<input checked="" type="checkbox"/> In-kind contributions (materials and equipment, including loans)	<input type="checkbox"/> Itemized <input checked="" type="checkbox"/>	<input type="checkbox"/> Aggregated	
<input checked="" type="checkbox"/> Expenditures	<input type="checkbox"/> Listed by categories or itemized, e.g. media, etc.	<input type="checkbox"/> Aggregated or not categorized	
<input checked="" type="checkbox"/> Names of donors	<input type="checkbox"/> Itemized listing names <input checked="" type="checkbox"/>	<input type="checkbox"/> No names of donors listed with contribution amounts	
<input checked="" type="checkbox"/> Addresses of donors	<input type="checkbox"/> Full address	<input type="checkbox"/> Partial address	<input type="checkbox"/> No address required <input checked="" type="checkbox"/>
<input checked="" type="checkbox"/> Names of vendors	<input type="checkbox"/> Itemized listing names	<input type="checkbox"/> No names of vendors listed with expenditures amounts <input checked="" type="checkbox"/>	
<input checked="" type="checkbox"/> Personal assets	<input type="checkbox"/> Required to be filed Only for elected members of Parliament and appointed members of the Senate	<input type="checkbox"/> Not required to be filed	
3. Do party and candidate expenditure reports record campaign and operational expenses separately?	<input type="checkbox"/> Yes Explain: _____ _____ _____ _____	<input type="checkbox"/> No <input checked="" type="checkbox"/> Explain: Only individual candidates are required to report expenditure undertaken by themselves or their authorized agents and this requirement only applies to the 16-23 day period between nomination and election. Expenditure carried out by political parties, other individuals or organizations are not prohibited and not subject to reporting requirements.	
4. Are reporting requirements in this country temporary or permanent, i.e. are they only in effect during an election cycle, or year-round before and after an election?	<input type="checkbox"/> Temporary during elections <input checked="" type="checkbox"/> Explain: As already indicated, these requirements apply only to expenditure by individual candidates or their authorized agents incurred within the 16-23 day period between	<input type="checkbox"/> Permanent Explain: _____ _____ _____	

	nomination and election.		
5. What kind of monies can the party or candidate legally receive?	<input type="checkbox"/> Private funds ✓ <input type="checkbox"/> Foreign company funds ✓	<input type="checkbox"/> Corporate funds ✓ <input type="checkbox"/> Foreign national funds ✓	<input type="checkbox"/> Union funds ✓ <input type="checkbox"/> Expatriate nationals' funds living overseas ✓
6. What sources of illicit funds for parties and candidates are suspected?	<input type="checkbox"/> Illegal funds given over the limit but not declared by corporations, unions, or persons Not applicable	<input type="checkbox"/> Organized crime ✓ <input type="checkbox"/> Drug trafficking funds ✓ <input type="checkbox"/> Laundered funds ✓	<input type="checkbox"/> Foreign influence funds <input type="checkbox"/> Others <input type="checkbox"/> No illegal funds are suspected
7. What is the name of the body receiving the financial disclosure reports?	<input type="checkbox"/> This is a governmental body created by statute ✓	<input type="checkbox"/> This is a private body created and funded by government	<input type="checkbox"/> This body is constitutionally created
a. Name:	Electoral Office of Jamaica (for limited reporting required of candidates already outlined)		
b. Phone No:	Electoral Office of Jamaica: (876) 922-0425		
8. Are there contribution thresholds? (Donations below a certain amount don't have to be reported)	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No ✓ <input type="checkbox"/> If yes, what is the amount of the threshold: \$ _____		Explain:
9. When are the disclosure reports due from politicians or parties?	Before the election <input type="checkbox"/> How many weeks before the election? _____ weeks. <input type="checkbox"/> How many reports are required? ____ reports.		After the election. <input type="checkbox"/> How many weeks after the election? 6 weeks
10. How are the reports transmitted to the public?	<input type="checkbox"/> Fax <input type="checkbox"/> Photocopy <input type="checkbox"/> Internet	<input type="checkbox"/> Hand copying (copying by hand) <input type="checkbox"/> Gazette or published in local newspapers or	<input type="checkbox"/> Other. Please specify.

		bulletins. ✓	
11. Rate how easy or how difficult it is to access the public reports? (Difficulty of accessibility)	<input type="checkbox"/> High	<input type="checkbox"/> Medium ✓	<input type="checkbox"/> Low
12. How much time elapses between the receipt and dissemination of the report by the election commission?	Fill in the blanks: <input type="checkbox"/> Weeks: _____ <input type="checkbox"/> Months <u>3</u> _____ <input type="checkbox"/> Years _____	Explain:	
13. Quality of report criteria:			
a. Are reports itemized or aggregate figures reported?			
✓ Cash contributions	<input type="checkbox"/> Itemized ✓	<input type="checkbox"/> Aggregated	
✓ In-Kind Contributions (materials and equipment, including loans)	<input type="checkbox"/> Itemized ✓	<input type="checkbox"/> Aggregated	
✓ Expenditures	<input type="checkbox"/> Listed by categories or itemized, e.g. media, etc ✓	<input type="checkbox"/> Aggregated or not categorized	
✓ Names of donors	<input type="checkbox"/> Itemized listing names ✓	<input type="checkbox"/> No names of donors listed with contribution amounts	
b. Names of donors	<input type="checkbox"/> Full names of donors required? ✓	<input type="checkbox"/> Full mailing address of donor required? No	<input type="checkbox"/> Is donor's name listed on the report by specific amounts of money contributed? ✓
c. Names of vendors	<input type="checkbox"/> Full names of vendors required? No	<input type="checkbox"/> Full mailing address of vendor required? No	<input type="checkbox"/> Is vendor's name listed on the report by specific amounts of money paid? No
d. Categories of expenses	<input type="checkbox"/> Are vendor products or services categorized on the disclosure report? (e.g.	<input type="checkbox"/> Are vendor purchases listed in aggregate or itemized on expenditure reports? Aggregate	

	media expense, transportation, labor, meals, etc.?) ✓	
14. Quality of enforcement criteria:		
a. What is the name of the body that enforces the disclosure reporting laws?	<input type="checkbox"/> Same as electoral commission or body that receives the disclosure reports? ✓ <input type="checkbox"/> Different body than the one receiving the disclosure reports? Name of body. <input type="checkbox"/> Is the enforcement body a tribunal or special court?	Explain:
b. What are the powers of the enforcement body?	Passive: <input type="checkbox"/> Receive the report with little investigation ✓	Active: <input type="checkbox"/> Does it audit reports and conducts investigations? No <input type="checkbox"/> Have sanctions and fines offenders? No <input type="checkbox"/> Criminal penalties also possible? Yes
c. Strength and weakness of the enforcement bodies	Strengths: Commands public respect and has earned acclaim for impartial and efficient conduct of voter registration and elections	Weaknesses: Inadequacy of existing legal requirements for disclosure causes their enforcement to be given low priority
d. What's the reputation of the enforcement body? Check all apply.	<input type="checkbox"/> Strict <input type="checkbox"/> Not Strict ✓ <input type="checkbox"/> Politically bold and doesn't play favorites	<input type="checkbox"/> Politically timid and bends with the power <input type="checkbox"/> Respected ✓ <input type="checkbox"/> Not too respected
15. Reality check / actual practices criteria:		
a. Looking over the above answers, how would you compare the disclosure laws on the books in this nation with the actual practice of disclosure?	<input type="checkbox"/> Distant relationship between the laws on the books and practice of disclosure ✓	<input type="checkbox"/> Reasonable degree of fit between books and practices. <input type="checkbox"/> Excellent degree of fit between laws and practices
Using the Disclosure Ranking in Column 8 of the Latin America Disclosure Table listed below		

(produced by USAID for the OAS countries) how do your findings correspond with the table?

IV. ENFORCEMENT	
A. CONTROLLER AGENCIES	
1. Nature of regulatory agencies:	
a. Electoral management bodies	Yes
b. Judges with electoral jurisdiction	Yes
c. Auditing bodies	No
d. Combined	
2. Election / Composition of controller agencies:	Electoral Commission consisting of three independent members and one representative of each of the two major political parties who together appoint a Director of Elections who also sits on the Commission
3. Functions / Responsibilities:	Registration of voters and conduct of elections
4. Autonomies / Dependencies	Independent and impartial
5. Institutional capacity:	
a. Financial resources	Dependent on discretionary budgetary provision
b. Human resources	Adequate
c. Technical capacity	Good
6. Internal party controlling mechanisms:	Weak or non-existent

B. SANCTION REGIMENS	
1. Mechanisms:	
a. Permanent and systematic oversight	No
b. Complaint-based system	Yes
c. Random auditing	No
d. Alternative mechanisms (compliance agreements, etc.)	None
e. Combined	Not applicable
2. Sanction regimens:	
a. Financial penalties:	
✓ Political parties	None
✓ Candidates	Fine upon conviction before a Court
✓ Donors	None
b. Legal sanctions:	
✓ Political parties	None
✓ Candidates	Subject to prosecution
✓ Donors	None
c. Administrative sanctions:	None
d. Other sanctions:	
3. Provide examples of sanctions already applied:	None

C. CULTURE OF COMPLIANCE AND PUBLIC OVERSIGHT	
1. Incentives for voluntary compliance:	
✓ Training of campaign workers	None
✓ Technical assistance	None
✓ Provision of material support	None
✓ Subsidies for auditing services	None
✓ Public education	None
2. Public oversight of resources:	
✓ Names of participating civil society organizations	Citizens for Free and Fair Elections Jamaicans for Justice
✓ Initiatives of citizens	None
✓ Other	Media
3. Cases of corruption? If yes, provide examples:	Suspected but not established

V. INFORMATION ABOUT PARLIAMENTS	
a. Total cost to Parliament (Figures from general	J\$360 million

national budget and Parliament budget)	
✓ Who is the parliamentary budget administrator?	Clerk of Parliament
✓ Cost of each Member of Parliament.	J\$6 million
✓ Gross cost (divide total cost by number of Members of Parliament)	J\$6 million
✓ Net Cost (salaries of Members of Parliament)	J\$271 million
b. Parliamentary services (costs of support services, advisors, secretaries, etc.)	J\$25 million
✓ Allocation of resources: caucus vs. individual.	None
✓ Access to other resources for parliamentary needs (special funds, resources from political party budgets, etc.)	None
VI. LIST OF REGULATIONS ON FINANCING	

- Representation of the People Act

VII. BIBLIOGRAPHY LIST RELATED TO POLITICAL FINANCING

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VIII. OTHER ANNEXES